## Give us time! (local) time politics as gender politics Paper presented at workshop 3 Alessandra De Cugis

Nothing new in the west? How about the east? Gender politics in the New Old Eu

H. Böll Stiftung - 13 dezember 2006 - Berlin, Germany

What is the potential of time-based approach for emancipating gender politics?

# Focus

- experience with time policies in Milan
- developments of these policies in Italy
- the feminist/women movements roots of time policies

A problem of cultural translation italian - english



TIME TABLES WORK HOURS WORKING TIME OPENING CLOSING HOURS SCHEDULES OFFICE HOURS

The definition of orari is: how activites are organized or ordered in time and socially recognised.

The italian term ORARI includes all the English equivalents listed above which refer to official and specific organization of work organization structures but also lapses of time related to socially recognised habits of behaviour such as meal times.

# Why have time policies been concieved by Italian women?

End of the1980: time is introduced by women of the left in the political agenda in Italy: the context an explosive mixture of evolution and rigidity

In evolution: working hours, flexibility, urban mobility, city users,

 More women work more hours, flexible hours, there is an increase of single mothers.

Maintaining rigidity: Work structure contracts, "rigid" introduction of flexibility

- Transportation system: schedules, frequencies
- Social services: fixed access, opening closing hours, accesibility
- Opening closing shop hours

Women daily routine facing an increase of problems in the distribution of time as a result of the way evolution and rigidity in essential variables has matched up"doppia presenza"at house-work, taking care of children and elders

### **Evolving context and fixed context**

- Why are time policies conceived by Italian women?
- What has been conceived?
- In what has it developed?

The issue of time in the law "le donne cambiano i tempi"

A collective conception: writing a law "di iniziativa popolare" to be presented in Parliament, the goal: a change of paradigm for Local Governement introducing a new responsability:

a harmonization of the "times" of the city:

- Time in the cycle of life
- Time in city
- Time in working life

## In what has it developed?

The drafted and published law written by women (neither politicians nor experts) has a tremendous political impact which starts off

- a number of experimentations throughout Italy
- A number of laws in Parliament and at Regional level
- A number of Plans and their implementation
- The development in the Universities of new area of research
- A national network of those involved in the experimentations called Pianoforte(short lived)

### **Developments: areas of experimentation**

### **ACTION AREAS OF URBAN TIME POLICIES**

- Usability/accessibility of services to the public
- Designing of public spaces
- Time banks
- Agreements on local mobility problems
- Shop opening closing hours
- School times/schedules
- Calendar harmonization

# **Developments: formal legislation**

Following the law:

#### PHASE 1

- national law on local govt. n. 142/1990
- the urban time plan of the municipality of Milan (1992)

#### PHASE 2

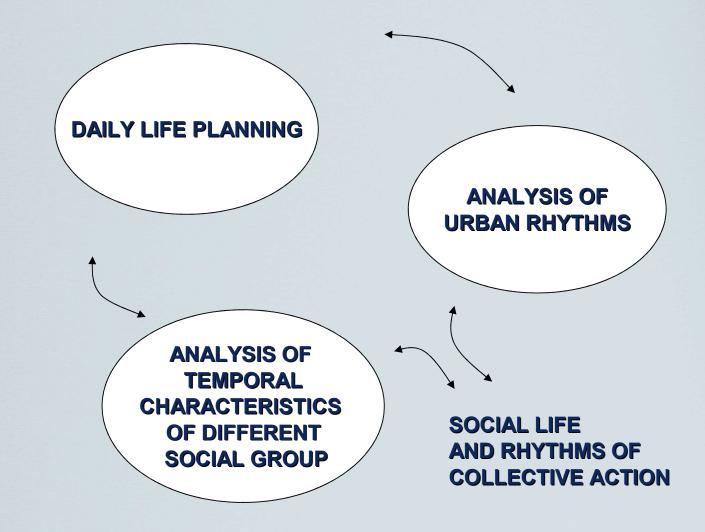
- national law n. 53/2000 (legge Turco)
- A number of regional laws, n.28/2004 (Lombardia)

#### The issue a structural luk of time to be dealt at public policy level, the Mayor has the responsibility to coordinate the time-schedules

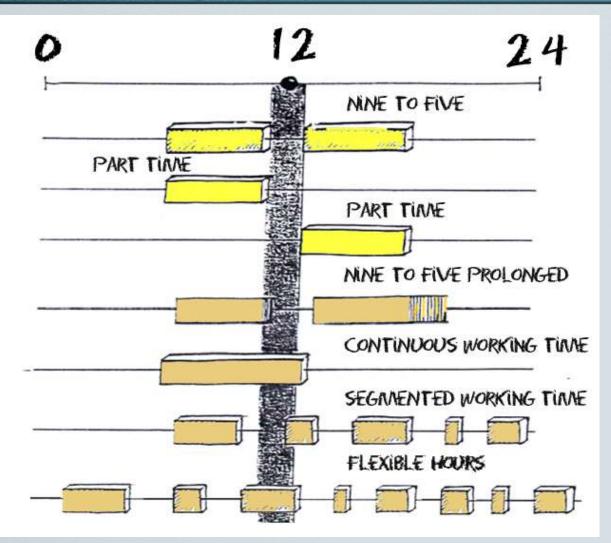
# Time policies in Milan: the start

- Assessore Paola Manacorda starts to implement these ideas in Milan
- Opening a new office: Ufficio Tempi
- Giving a consultancy to academics to produce a "times" plan three women, one man, sociologists and urban planning
- Activating a Protocol of agreement: Comune, Chamber of Commerce, The Prefect and the Trade Unions (city level)
- Experimenting in a territorial area of Milan, zona Barona

### A frame of reference, from the Plan



## Evolving context Work hour pattern

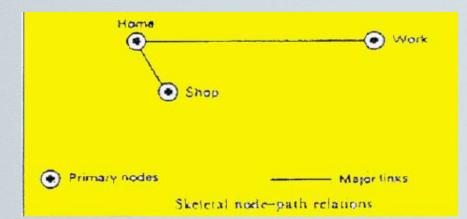


#### Industrial city (first generation)

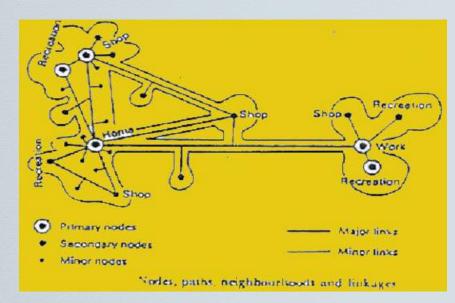
Service economy (second generation metropolis)

### co-existing in service economy

## Evolving context Urban Mobility (house to work)



#### Industrial city: linear and predictable

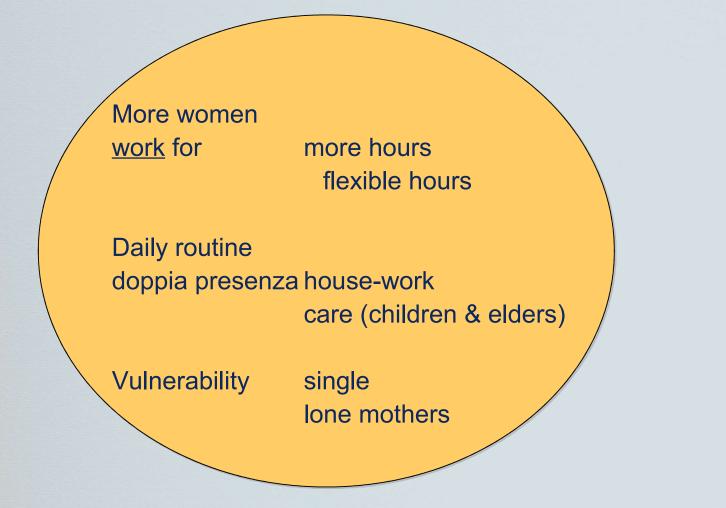


#### Service economy: zig zagging and unpredictable

## Evolving context Population that use Milan

RESIDENTS	(right of citizenship)	permanent inhabitants	foreseeable calendar standard time
	• work		tables
COMMUTERS	* WORK		non standard
	• study		time tables in relation to the
		tomporary	industrial city
		temporary	
	• loisir	Inhabitants	over lapping with
CITY USERS	• services		services for residences
	consumption		short
	• business		permanence
METROPOLITAN BUSINESS MAN	• congress		International consumption styles
	meetings		Styles

## Evolving context in a rigid context A gender perception of time as a problem



# **Atlante: policies and programmes**

Politica	Code e attese		
	Programma di sviluppo Certificazione e anagrafe (Scheda n. 7)		
	Azione di sollecitazione verso: Le U.S.L. (Scheda n 8)		
Politica	Equilibrio tra vita e lavoro		
i viliea	Programma di sviluppo: Servizi agli anziani (Scheda n. 5)		
	Programma di sviluppo Servizi alla infanzia (Scheda n. 6)		
	Programma di sviluppo Servizi alla intanzia (scheda n 6)		
Politica	Mobilita' nella metropoli dei flussi		
Politica	Citta' permanentemente attiva		
	Programma di sviluppo Milano aperta d'agosto (Scheda n. 1)		
	Programma di sviluppo: Barona aperta (Scheda n. 3)		
	Programma di sviluppo: Commercio e pubblici esercizi (Scheda n. 4)		
Politica	La riorganizzazione del comune di Milano		
11121-020-020-021	Programma di sviluppo: Ridisegno degli orari dei servizi del Comune di		
	Milano (Scheda n 2)		

Vicinanze/sconfinamenti

# Queues and waiting (list)

#### Index

- Problem
- Justifications, issues, social goals
- Priority of the problem

#### Key words

Pathology of queues

Variability of demand

Rationalization of the relationship between demand and supply

- Proposals
- Sections of Council involved

Services of Council

Those with a front-office

# Mobility in a metropolis of flows

#### Index

#### Key words

- Problem Divergence in rhythms of mobility/ timetables of transportation. Congestion. Pollution. Milan a friendly city - Slogan Milan a city to live and work Milan a cosmopolitan city Zigzagging mobility combining network - Justifications, issues, and gravitational logic. Transportation social goals oriented to adult active citizens. Traffic peaks at the beginng of working days. - Priority of the problem Pathologies of pollution and congestion. Convergence of "orari" and rhythm of mobility Harmonization of timetables of - Proposals transportation network. Redesign timetables/frequency oriented towards clients. Differentiation of starting time for activities. - Sections of Council involved Transport section Trains, buses, agencies, taxis, - Other agencies

Alessandra De Cugis - H. Böll Stiftung - 13 dezember 2006 - Berlin, Germany

Universities(generators of clients)

# Equilibrium life and work time

#### Index

- Problem
- Slogan
- Justifications, issues, social goals
- Priority of the problem
- Proposals
- Sections of Council involved
- Other agencies

#### Key words

Care/work conflict

Milan a city to live and work

It produces time and space for persons in a situation of "double presence"

A policy for the family

Social services for children and elderly people

Those involved

According to the context

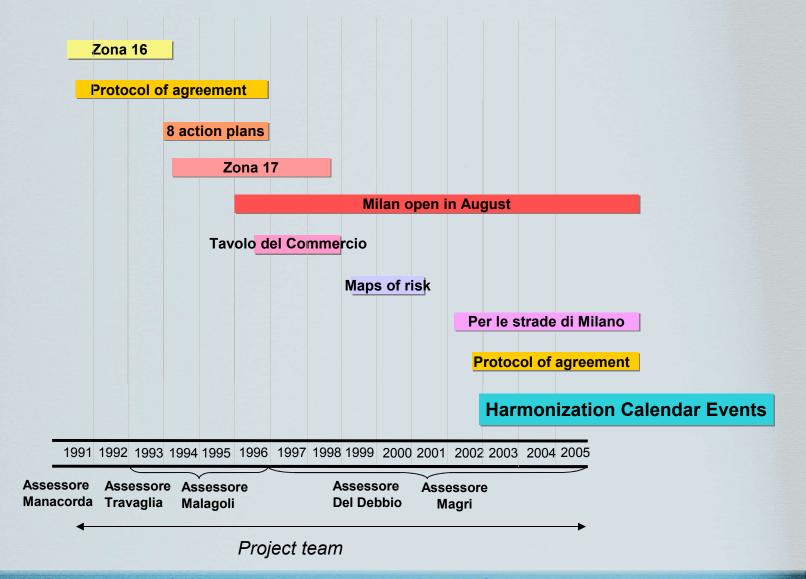
## Permanently active city

Index	Key words
- Problem	General calendar of urban activities
-Slogan	Milan a cosmopolitan city Milan a hospitable city Milan a friendly city
<ul> <li>Justifications, issues, social goals</li> </ul>	Temporary population; zigzagging mobility; architecture of uses of time; different work hours forms; flexible activities; colonization of time.
- Priority of the problem	Divergence of the calendar of activities with citizens calendars
- Proposals	Sectors of commerce, bars, restaurants, transportation, permanently active citadels
<ul> <li>Sections of Council involved</li> </ul>	Those involved
- Other agencies	Chamber of commerce, agencies for commerce, artisans

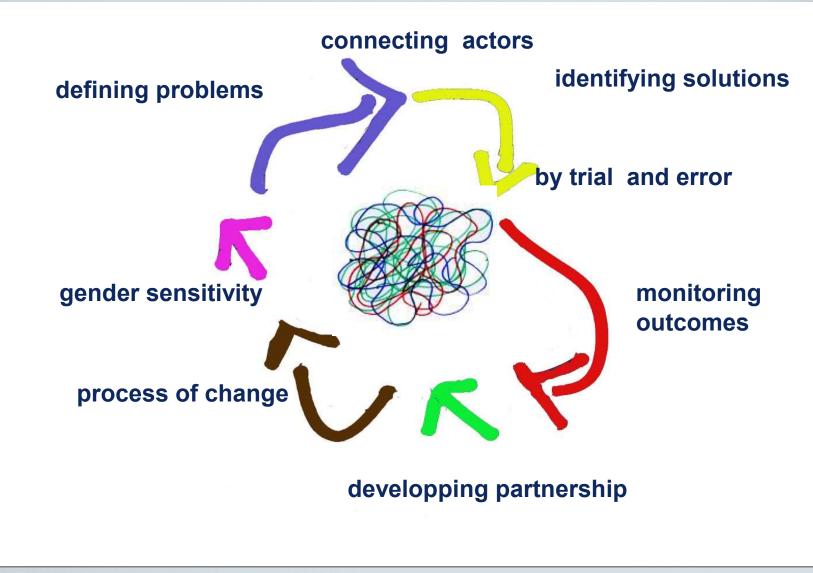
# The reorganization of the council of Milan

Index	Key words
- Problem	Temporal accessibility of services
- Slogan	Milan a city to live and work Milan a friendly city
<ul> <li>Justifications, issues, social goals</li> </ul>	Divergence between service timetables and clients orari; equity in the optimization of clients needs and workers needs.
- Priority of the problem	Ongoing project of reorganization of the Council
- Proposals	Redesign of Council's social services timetables and action of stimulus to other agencies
- Sections of Council involved	Those with a front-office

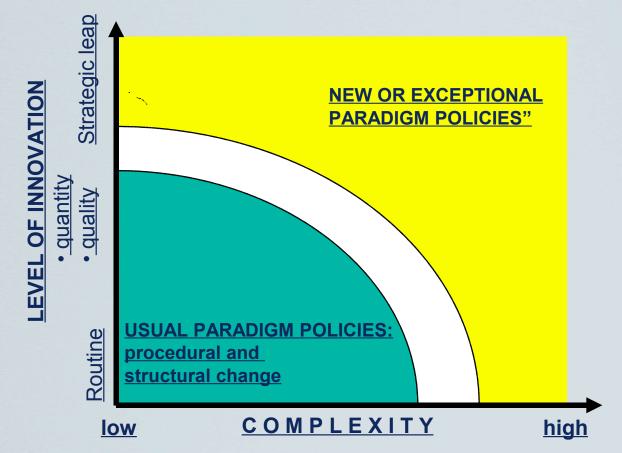
## Main actors and activity in 15 years of Urban Time Policies in Milan



## A cultural approach

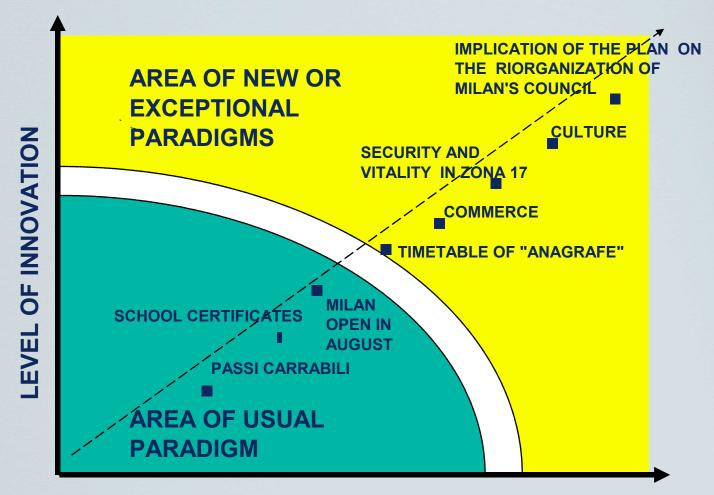


## Policies and strategy of change



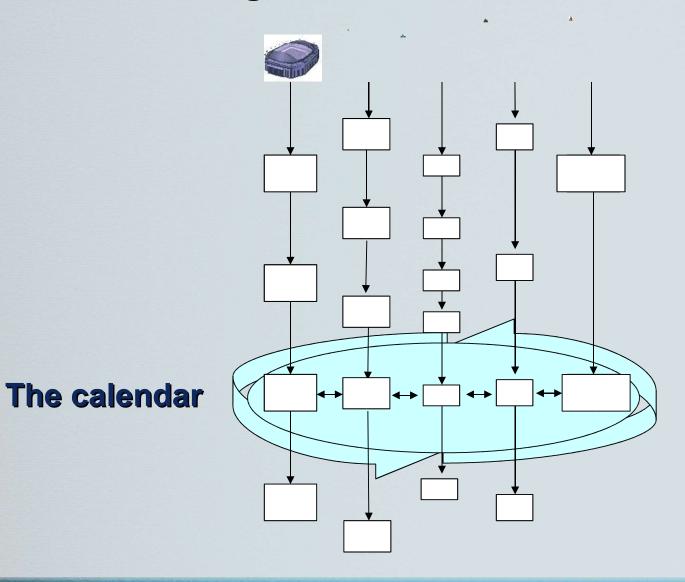
- <u>Number of actors involved</u>
- Intensity of actors interdipendence (generic, in sequence, reciprocal)
- Institutional diversity of actors/institutionsinvolved

### **Policies and strategy of change**



#### COMPLEXITY

## **Connecting actors and work-flows**



# Towards harmony in the calendar of events Armonizzazione Calendario Eventi Il sistema

Organizzator

di eventi

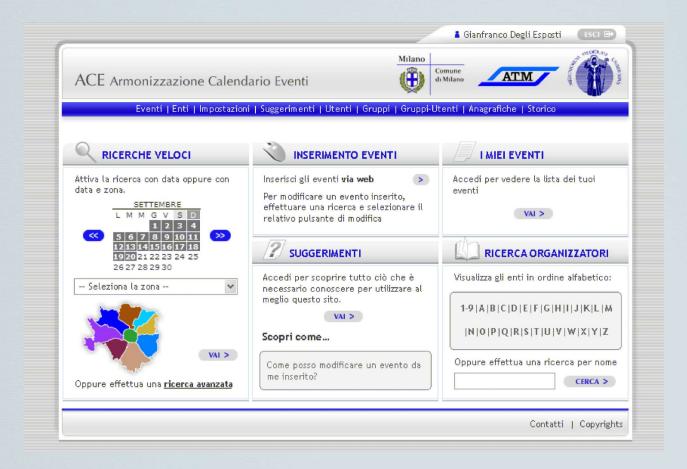
# Un servizio di tipo nuovo

Erodato

POLIZIA

i grandi serv

## A system service towards harmony in the calendar of events



## **Concluding remarks**

 Emancipative gender approach in time policies "necessary" in relation to the identifications of problems and the possible solutions for daily life work time/life time/time to care,

#### but not sufficient

#### What kind of gender attention is needed?

- A political gender attention to internal processes of implementation (inside the black box)
- Control of implementation, of impact of outcome e.g Turco's Law implemented in a very rigid way in large organizations as the Council of Milan

# Emancipative gender politics:different approaches....

- Milano starts its time policies experience with a woman at the end of 1980s. A special kind of politician, an "indipendent" (professional) within the comunist party
- The process has been cared for by a woman, project leader of Ufficio Tempi, for the whole period of in its implementation 1990-2006
- Ufficio Tempi has been closed and the knowledge of experience scattered in different parts of the council by two women in 2006, the new mayor and the vice chief officer, their aim: to introduce innovation......

# **Grafting innovation**

